City of Birmingham, Michigan Five-year Financial Forecast

Years Ending June 30, 2023 through June 30, 2027

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Introduction

Every year, the Finance Department prepares a five-year forecast for the City Commission Long-Range Planning meeting. The forecast consists of financial data for the General Fund, Major and Local Street Funds, and the Water and Sewer Funds. These funds have been selected for the forecast because they drive many of the financial decisions for the City and have a significant impact on the residents. The forecast consists of actual financial data from the previous four fiscal years, projections for the current fiscal year, and projected financial data for the next four future fiscal years.

The forecast is prepared in order to assist the City Commission visualize the City's projected financial condition given certain assumptions and aid in the discussion of initiatives or projects that the City Commission may want to consider in the future. The results of the analysis should be considered within the appropriate context. Essentially, the financial results for future fiscal years should be viewed only as financial estimates derived from the best available information at this particular point in time. Considered in this light, the financial plan provides a benchmark from which to monitor and evaluate ongoing financial trends and results. The amounts and timing of future capital projects, as disclosed in this forecast, are sensitive estimates, and changes in these estimates could have a significant impact on the forecasted fund balances in the General Fund, Major Streets Fund, Local Streets Fund, and Water and Sewer Funds.

For the purpose of the General Fund and Major and Local Street Funds, the level of projected fund balance is typically used as the barometer to measure likely future financial strength. In general, a level fund balance indicates a stable financial condition. A decreasing or negative fund balance indicates a financial situation that the City will have to monitor closely in the coming years; it does not indicate that an actual fund deficit will occur.

Summary

The financial forecast that has been presented this year shows continued improvement in the City's financial outlook. After a low point in revenue was reached in 2011-2012, the City has seen revenue growth in eight of the nine years (fiscal year 2019-2020 being the exception due to COVID). This is expected to continue in the future, with the increases led by property tax revenue.

On the expenditure side, total costs are impacted significantly by the amount of planned capital projects, as well as the cost of personnel services. The forecast shows that the resources available to the City will be sufficient to fund the projects that are currently planned to be undertaken.

The City's General Fund balance policy is that unassigned fund balance is to be maintained at an amount no less than 2 months, or 17 percent, of General Fund operating expenditures and no more than the equivalent of 40 percent of General Fund operating expenditures. The General Fund's unassigned fund balance is currently within the City Commission's range and is forecasted to be above the range for the year ending June 30, 2026 and 2027.

General Assumptions and Information

- Historical data for fiscal years 2018-2019 through 2021-2022 has been compiled from the City's audit financial reports.
- Assumptions are based on the most recent and best information known at the time of completion of this forecast, which was December 31, 2022. Because these projected results are based on estimates and assumptions, actual results will likely differ from what is projected.
- The assumptions presented are significant assumptions and are not all inclusive.
- Estimates for fiscal years 2022-2023 through 2026-2027 were developed based on the City's current budget or an up-to-date estimate for the current year and adjusted for inflation to determine future results. Nonrecurring capital outlay purchases and significant encumbrance rollovers from 2021-2022 have been excluded from future projections. Significant exceptions to this method are noted in the specific assumptions on the following pages.
- Annual inflation factors of 1.5 percent for revenue throughout the financial forecast and 8.3 percent for expenditures for fiscal year 2022-2023, 3.8 percent for fiscal year 2023-2024, and 2 percent for fiscal years 2024-2025 through 2025-2026 were utilized.
- Data has been collected and financial estimates have been developed utilizing a number of expert sources, including the City finance director and department heads, State of Michigan departments, and other professional sources.

Basis of Accounting

Data has been presented using the modified accrual basis of accounting, which is the basis of accounting used in preparing the annual budget. Revenue is recognized when it is both measurable and available. Revenue is considered to be available if it is collected within 60 days. Disbursements for nonfinancial assets (capital outlay) are recorded as expenditures. Expenditures are recognized when a liability is incurred; however, expenditures for debt service principal and interest, compensated absences, and claims and judgements are recorded only when the payment is due. The Water and Sewer Funds have been presented using a basis of accounting that is different than the basis of accounting used in the City's historical financial statements. The Water and Sewer Funds have been presented in a manner to assist the City in forecasting the net cost of services throughout the forecasted period to coincide with the City's rate-making methodology. The Water and Sewer Funds also include depreciation expense, consistent with the City's rate-making methodology.

Description of Infrastructure Needs

Overview of Projected Infrastructure Costs

The Department of Engineering has provided estimated costs for street improvements along with associated water and sewer improvement costs for fiscal years 2023-2027. The following is a summary of estimated infrastructure improvement costs by fiscal year.

FISCAL YEAR	MAJOR STREETS	LOCAL STREETS	WATER FUND	SEWER FUND	TOTAL
2022-2023	\$6,125,040	\$909,000	\$3,502,650	\$4,210,370	\$14,747,060
2023-2024	\$4,826,710	\$2,110,000	\$3,007,000	\$2,517,000	\$12,460,710
2024-2025	\$3,196,980	\$2,870,000	\$1,968,000	\$1,878,000	\$9,912,980
2025-2026	\$4,747,160	\$2,750,000	\$2,399,000	\$2,549,000	\$12,445,160
2026-2027	\$2,387,350	\$5,350,000	\$3,626,000	\$3,071,000	\$14,434,350

Streets

The Department of Engineering believes that the level of spending shown above is needed to allow the City to maintain its investment in streets. Failure to maintain streets at this level could result in streets deteriorating faster than the City can replace them in the future. Individual planned street projects are listed in the Major and Local Street Funds section.

Sewage Disposal System

In 2011, the City Commission endorsed a backyard sewer and water master plan. The goal of the plan was to abandon or rehabilitate most public sewers and water mains located in backyards by 2019. While progress has been made on this plan, there remains additional work to be done. The key components of this plan included:

- Address all back-yard facilities to greatly reduce the chance of unexpected failures and emergency work as well as the private property damages that go along with such events
- Provide additional sewer capacity to the system in general in these neighborhoods where deficiencies currently exist
- Replace or rehabilitate permanent pavements and water mains in the study area that are also in need of work
- Divert storm water flows away from the combined sewer system for significant acreage in the Evergreen-Farmington District in order to reduce sewage treatment and retention basin maintenance costs

In 2021, there were six blocks of backyard sewers lined. This leaves approximately three blocks to be completed. The remaining blocks will be completed upon the acquisition of easements.

Water Distribution System

On-going improvements to the water system are planned in conjunction with street renovation projects subject to City Commission approval. Additionally, approximately 740 lead service lines are required to be replaced by Michigan law. The City is required to replace at least 7% of the service lines annually. The City participated with SOCWA (Southeastern Oakland County Water Authority) to solicit bids from contractors to complete replacements. To date, there have been 468 lead service lines replaced. The City is anticipating that the remaining lead service lines will be replaced during 2022-2023, 2023-2024 and 2024-2025 fiscal years. Most of the lead service line replacements are funded through the American Rescue Plan Act funding. The remaining lead service lines have been funded primarily through property taxes.

Other Current and Future Projects

Birmingham Triangle District Corridor Improvement Authority

The City Commission created a Corridor Improvement Authority in November 2008 to address infrastructure needs within the district using tax incremental financing (TIF). The Authority approved a development plan whereby tax incremental financing would be used to develop public parking within the district. The initial focus will likely include a surface parking lot. It is anticipated that funding for the surface parking lot will be provided by a bond issue which will be repaid through tax increment financing, special assessment and user fees. At present, the City is seeking an agreement with Oakland County on a development plan in order to maximize the potential tax increment financing dollars which would be used to support the bond debt. Once an agreement is in place, tax incremental financing will commence and revenue from captured taxes will begin. It is unknown at this time when this will occur, therefore, the forecast does not reflect any tax capture for the Authority.

Streetlights

New streetlights are being installed in conjunction with the S. Old Woodward Ave from Brown St. to Landon St. at an estimated cost of \$650,000.

Alleys and Sidewalks

In 2022-2023, sidewalk and streetscape improvements were completed on S. Old Woodward Ave. – Brown St. to Landon St. at an estimated cost of \$4.6M. A majority of this cost will be special assessed back to the property owners. Other sidewalks will be replaced as needed as part of the annual sidewalk replacement program.

In addition, the following alleys are projected to be completed: Pierce Street and West Maple Road alleys in 2023-2024 for \$650,000 and \$365,000, respectively.

Ice Arena

The ice arena underwent renovations starting in the spring of 2021 and was completed in the fall of 2021. The renovations included replacing the ice arena's refrigerant equipment, replacing the refrigerant lines under the main rink, and expansion and renovations of the locker rooms. This was funded by a transfer from the General Fund of \$2 million and approximately \$3.6 million in park and recreation bond funds.

Park and Recreation Bond

In November 2020, the residents approved a park bond of \$11,250,000 to be split into two (2) phases. Phase I, in the amount of \$4,750,000, was issued in 2021 and includes improvements at Adams Park; Booth Park; the Ice Arena; a new pickleball court; and trail improvements. Phase II, beginning in fiscal year 2023-2024, in the amount of \$6,500,000 will cover playgrounds at Springdale, Crestview, Kenning, Linden, Lincoln Well & Pumphouse, Poppleton, Pembroke, St.James and Howarth sites; a splash pad; updated ball fields and walking path at Kenning; and trail improvements.

General Fund Assumptions

Revenue

Property Taxes

Appendix A illustrates the process used to estimate property tax revenues. Economic indicators show slowing growth in the housing market which will affect SEV and TV growth. The 2023-2024 taxable value for the City is forecasted to increase by 8 percent. The forecast assumes an annual increase in taxable value starting at 6 percent for 2024-2025 and 4.5 percent annually afterwards.

Key assumptions on a line-by-line basis, beginning at the top of Appendix A, are provided in Appendix B.

The property taxes from the general operating levy in the General Fund exclude levies for the George W. Kuhn Drain and water capital improvements and lead service line replacement.

Building Permits

Building permits are projected to remain relatively level throughout the forecasted years.

Federal Grant Revenue – COVID Related

The City has received several grants from different agencies. It is anticipated that the City will receive additional grant funding in fiscal year 2022-2023.

State Grants

State shared revenue is forecasted to remain relatively flat for the forecasted years. Increases from previous years is the result of an increased share of the revenues due to population increases and an increase in state sales tax collected.

Local Contributions

In fiscal years 2018-2019 through 2021-2022 the City received surplus cable funds from the Cable Board. No revenue is projected in future years, as these distributions are at the discretion of the Cable Board.

Charges for Services - Ice Arena Fees

Ice Arena revenue is projected to increase in the forecasted years as a result of having a facility that is open year-round. Revenues for 2019-2020 and 2020-2021 are lower than normal due to COVID and reconstruction of the ice arena main arena and locker rooms.

Fines and Forfeitures - 48th District Court Revenue

48th District Court revenue during the forecasted periods is anticipated to be higher than previous years as a result of the City having an increase in caseloads which will result in an increase in revenues.

Interest and Rent

The forecast assumes investment return of 1.75 percent for 2023-2024 with a slight improvement to 3.00 percent in 2026-2027. For periods 2018-2019 through 2021-2022, the fluctuations in the investment income was the result of low interest rates and

unrealized market gains (2018-2019 through 2019-2020) and losses (2020-2021 and 2021-2022). The increase in other interest earnings relates to special assessments on the Old Woodward and Maple road projects.

Expenditures

Personnel Service Cost Assumptions

Full-time staffing, which consists of 163 full-time employees, is assumed to remain at or near the same level for the period covered by the financial estimation.

The current status of labor contracts is as follows:

Union or Group	Contract Expires
AFSCME	June 30, 2023
Teamsters	June 30, 2024
Police Command (BCOA)	June 30, 2025
Firefighters (BFFA)	June 30, 2023
Police (BPOA)	June 30, 2025

For estimating purposes, the model assumes a rate increase for union and nonunion employees. The actual rate may vary depending on numerous factors, including but not limited to, results of union negotiations, changes in state or federal law, and limits on increases in property taxes.

Health insurance costs have been adjusted to reflect a 5 percent increase for 2023-2024 through 2026-2027.

Expenditures for the employer's portion of retirement contributions and retiree health care contributions are projected to remain stable throughout the years of the forecast.

General Government

General administration decreased as a result of moving streetlight electrical costs to Public Works and public service agencies to other areas of the budget.

Judicial

48th District Court expenditures are anticipated to increase as a result of an increase in caseload percentage.

Public Safety

Increases to Public Safety expenditures from 2018-2019 to 2019-2020 are mainly the result of overtime due to the COVID-19 pandemic during that time period. This overtime was reimbursed by federal grants.

Public Works -Sidewalk Construction

Large expenditures for 2018-2019, 2020-2021, and 2022-2023 relate to improvements made to Old Woodward, Maple Road, and S. Old Woodward respectively. Expenditures for on-going sidewalk maintenance is forecasted for the remaining years.

Public Works - Alleys

The City is forecasting replacement of the Maple and Pierce Alleys in fiscal year 2023-2024. These improvements will be special assessed to the property owners.

Recreation and Culture - Allen House

Higher expenditures in fiscal year 2021-2022 and 2022-2023 primarily relate to window replacements.

Recreation and Culture - Ice Sports Arena

The renovations on the arena have been completed. The Ice Sports Arena has since reopened in November 2021, and costs associated were less than normal in fiscal year 2021-2022 due to the season starting late. Going forward the season may be extended, which is anticipated to increase operational expenses.

Health and Welfare

This is a newly created category based on the 2020 updated State of Michigan Chart of Accounts. This category is comprised of contractual services with Birmingham/Bloomfield Community Coalition, Birmingham Youth Assistance, Common Ground, Mental Health Co-Responder, and NEXT — Senior Activity Center. Expenditures in the category were moved from the general government and public safety categories.

Operating Transfers Out

In 2018-2019, a transfer of \$775,000 to the Sewer Fund as reimbursement of costs paid to settle the Wolf v. Birmingham lawsuit relating to storm water fees. Additionally, a \$443,000 transfer was made for 2018-2019 to the Retiree Health Care Fund. Transfers out to the Major Street Fund, Local Street Fund, and Capital Projects Fund are routine and represent funding for capital improvements.

City of Birmingham, Michigan General Fund Historic and Estimated Financial Operations

	2018-2019	Actual <u>2019-2020</u>	ual <u>2020-2021</u>	2021-2022	2022-2023	Estima 2023-2024	Estimate Future Operations 24 2024-2025 20	ions <u>2025-2026</u>	2026-2027
Taxes Real and personal property taxes Tax losses Penalties and interest	\$ 24,985,216 (23,668) 112,660	\$ 26,072,678 (31,113) 130,234	\$ 26,958,170 (61,510) 120,760	\$ 28,203,270 (48,020) 141,180	\$ 30,297,110 (100,000) 130,000	\$ 32,994,610 (100,000) 130,000	\$ 35,470,380 (100,000) 130,000	\$ 37,555,300 (100,000) 130,000	\$ 39,154,640 (100,000) 130,000
Total taxes	25,074,208	26,171,799	27,017,420	28,296,430	30,327,110	33,024,610	35,500,380	37,585,300	39,184,640
Special Assessments Future Special Assessments Current Special Assessments	325,562	34,466	335,950	510,000	- 888,960	- 656,080	992,980	830,280	825,230
Total special assessments	325,562	34,466	335,950	510,000	888,960	656,080	992,980	830,280	825,230
Licenses and Permits Business licenses and permits Rental housing fees Building permits Cable television franchise fees Engineering permits Other	62,937 173,750 2,361,287 348,869 62,608 6,285	33,131 174,978 1,741,665 332,441 58,740 3,895	47,420 184,510 2,038,310 318,360 101,300 3,720	51,110 178,880 2,095,430 418,820 166,400 5,780	55,000 187,280 2,035,650 325,000 120,000 6,000	62,170 190,089 2,066,185 350,000 80,000 6,000	62,200 192,940 2,097,178 350,000 80,000 6,000	62,200 195,834 2,128,636 350,000 80,000 6,000	62,200 198,772 2,160,566 350,000 80,000 6,000
Total license and permits	3,015,736	2,344,850	2,693,620	2,916,420	2,728,930	2,754,444	2,788,318	2,822,670	2,857,538
Federal Grants Federal grants Federal COVID related grants	42,044	40,316	48,880	50,940 993,490	51,500 400,000	43,000	43,000	43,000	43,000
Total federal grants	42,044	40,316	48,880	1,044,430	451,500	43,000	43,000	43,000	43,000
State Grants State Shared revenue Telecommunciation permit Other	1,984,341 65,410 71,530	1,941,388 72,790 114,591	2,209,120 75,210 73,280	2,688,980 81,720 75,760	2,578,800 55,580 70,890	2,616,882 53,670 70,470	2,655,535 53,670 70,470	2,694,768 53,670 70,470	2,734,589 53,670 70,470
Total state grants	2,121,281	2,128,769	2,357,610	2,846,460	2,705,270	2,741,022	2,779,675	2,818,908	2,858,729
Local Contributions Local	243,297	332,722	101,420	303,770	90,240	86,420	86,350	86,350	86,350
Total local contributions	243,297	332,722	101,420	303,770	90,240	86,420	86,350	86,350	86,350
Charges for Services Labor charges to other funds Appeal and review fees Ice arena fees Other recreation program fees Museum fees	1,442,528 66,556 633,865 105,420 6,065	1,416,925 84,468 509,756 90,990 3,170	1,395,010 149,790 314,990 95,690 2,560	1,214,630 123,310 482,770 121,360 4,140	1,227,680 119,000 583,900 99,690 4,700	1,244,523 81,850 664,600 100,990 6,200	1,261,618 81,690 676,600 101,998 6,200	1,278,969 81,690 683,665 103,021 6,200	1,296,579 81,690 690,836 104,059 6,200

See accompanying summaries of significant assumptions.

City of Birmingham, Michigan General Fund Historic and Estimated Financial Operations

	2018-2019	Actual 2019-2020	ual 2020-2021	2021-2022	2022-2023	Estima 2023-2024	Estimate Future Operations 20 24-2025 20	ions 2025-2026	2026-2027
Special event fees	84,363	69,507	28,390	80,540	88,630	86,610	86,610	86,610	86,610
Dispatch	334,310	345,327	361,530	377,280	387,700	393,516	399,419	405,410	411,491
EMS transports Other program fees	373,437 79,659	417,912	375,010 53,090	464,340	445,000	451,675	458,450	465,327	472,307 85,670
Total charges for services	3,150,888	3,000,984	2,795,450	2,973,700	3,050,960	3,140,884	3,183,255	3,221,562	3,260,442
Fines and Forfeitures	070 077	000	070	070	070 740	77	04.04.04.04.04.04.04.04.04.04.04.04.04.0	450 050	470 000
4oth District Court Parking fines	1,170,013	377,617	510,240 452,200	823,240 514,280	500,000	1,417,340	1,431,270	525,000	1,470,920
Total fines and forfeitures	1,712,367	1,463,982	962,440	1,337,520	2,071,270	1,942,340	1,956,270	1,975,950	1,995,920
Interest and Rent	000	7000	07	(001 110)	000	200	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	000	000
interest earned on investments Rent Other interest earnings	802,348 64,507 35,924	1,089,637 53,507 36,68 <u>6</u>	12,470 57,560 37,220	(677,520) 104,400 38,420	323,000 60,940 38,000	381,900 99,832 38,000	384,700 100,737 38,000	629,000 101,656 38,000	1,072,700 102,588 38,000
Total interest and rent	902,779	1,180,030	107,250	(734,700)	423,940	519,432	703,437	968,656	1,213,288
Other Revenue	45,562	70,550	65,030	134,590	51,650	58,150	58,150	58,150	58,150
Contributions from Other Funds	179,400	200,000	115,000	100,000	100,000	100,000	100,000	100,000	100,000
Total revenue	36,813,124	36,968,468	36,600,070	39,728,620	42,889,830	45,066,382	48,191,815	50,510,826	52,483,287
Expenditures									
General Government Commission	52,241	65,600	58,870	75,510	121,390	132,573	144,045	157,073	171,889
Manager's office Elections	555,838 34.496	548,890 65,793	588,850 67,350	713,610 37.340	871,752 91.830	922,250 51.950	956,204 26,850	992,367 64.450	1,030,435 26.850
Assessor	207,738	209,635	211,750	213,810	240,500	249,625	254,610	259,695	264,882
Legal	477,740	494,765	503,490	463,950	523,500 454,156	535,185	541,569	552,400	563,448
Finance	835,421	852,721	956,670	872,410	925,268	994,676	1,036,482	1,080,134	1,127,700
Human resources	335,542	357,255	362,930	368,280	429,909	454,877	474,257	494,089	515,294 024 614
City hall and grounds	513,153	518,626	529,710	501,830	637,499	670,871	725,414	710,232	730,999
Library maintenance	36,577	45,136	31,280	31,660	64,900	41,416	42,246	43,091	43,953
General administration	1,040,012	1,083,779	1,057,200	1,105,230	517,690	537,259	553,521	574,652	596,695
Total general government	5,092,554	5,309,749	5,541,420	5,434,010	5,637,227	5,888,155	6,103,147	6,331,166	6,536,103
Judicial 48th District Court	1,219,055	1,642,813	946,010	806,020	1,611,455	1,999,281	1,747,566	1,790,747	1,843,930
Total judicial	1,219,055	1,642,813	946,010	806,020	1,611,455	1,999,281	1,747,566	1,790,747	1,843,930

See accompanying summaries of significant assumptions.

City of Birmingham, Michigan General Fund Historic and Estimated Financial Operations

		Actual	lar			Estime	Estimate Future Operations	ons	
	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027
Public Safety Police Fire Dispatch Building inspection Emergency preparation	6,490,294 5,922,405 1,003,608 2,259,260 9,180	6,871,655 6,403,824 1,037,374 2,395,516 98,130	7,363,140 6,972,330 1,082,700 2,086,620 54,450	7,268,230 7,166,720 1,003,500 2,097,260 39,05 <u>0</u>	7,501,195 7,642,619 1,165,310 2,414,025 32,300	7,814,743 7,742,289 1,211,188 2,571,910 11,539	8,059,343 8,051,433 1,275,023 2,606,638 11,669	8,330,965 8,315,300 1,295,886 2,701,294 11,803	8,617,414 8,409,708 1,341,601 2,807,502 11,940
Total public safety	15,684,747	16,806,499	17,559,240	17,574,760	18,755,449	19,351,669	20,004,106	20,655,248	21,188,165
Community Development Planning	735,005	549,202	538,710	561,820	678,608	713,415	740,592	770,181	800,514
Total community development	735,005	549,202	538,710	561,820	678,608	713,415	740,592	770,181	800,514
Public Works Engineering Sidewalk construction and replacement Alley construction and maintenance Street Lighting Fiber optic system Property maintenance Department of Public Services - General Weed/Snow enforcement Cemetery Maintenance/Management	867,584 2,059,063 83,986 20,723 2,759 911,791 294,114	787,291 847,501 15,931 4,629 36,470 1,046,241 319,395	908,140 3,018,590 17,240 730 136,630 1,020,120 346,050 37,890	1,110,260 1,246,180 18,680 653,310 9,480 1,066,910 390,630 88,380	1,447,560 5,836,220 29,930 728,620 632,660 1,047,906 469,751 85,927	1,362,005 1,162,294 1,070,000 651,368 5,190 1,095,225 500,026 91,049	1,384,206 1,191,663 40,000 670,009 5,346 1,130,372 534,097 94,088	1,435,457 1,138,096 40,000 682,809 5,453 1,162,665 575,850 96,763	1,489,615 1,186,058 40,000 695,865 5,562 1,196,141 623,101 99,530
Total engineering and public services	4,269,031	3,099,907	5,485,390	4,583,830	10,379,889	6,038,472	5,154,136	5,243,535	5,444,443
Recreation and Culture Community activities Listorical museum	317,270	273,834	282,910	310,530	328,359	342,363	353,765	364,416	375,463
Hunter House Allen House Ice sports arena Parks	13,686 197,060 636,840 1,045,279	22,995 173,594 608,088 1,148,280	81,090 186,750 476,660 1,092,820	19,730 305,630 568,390 1,052,690	16,380 468,079 823,128 1,484,780	16,002 278,123 867,222 1,582,938	16,331 338,470 893,651 1,440,062	16,656 356,019 919,907 1,476,386	16,988 375,091 947,069 1,513,815
Total recreation and culture	2,210,135	2,226,791	2,120,230	2,256,970	3,120,726	3,086,648	3,042,279	3,133,384	3,228,426
Health and Welfare Health and Welfare					179,040	185,844	189,561	193,352	197,219
Total health and welfare		•	1	•	179,040	185,844	189,561	193,352	197,219
Tranfers Out Operating transfers to other funds Major Street Fund Local Streets Fund Capital Projects Fund Sewer Fund	2,579,900 2,500,000 1,453,000 775,000	2,746,000 2,000,000 910,892	2,000,000 3,000,000 1,995,290	4,100,000 1,950,000 140,000	1,500,000 2,250,000 85,970	3,500,000	3,500,000	4,000,000	2,500,000 6,000,000

See accompanying summaries of significant assumptions.

City of Birmingham, Michigan General Fund Historic and Estimated Financial Operations

		Actual	ıal			Estim	Estimate Future Operations	tions	
	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025	<u>2025-2026</u>	2026-2027
Water Fund	- 677	500,000	ı	•		ı	ı	ı	
Other	150,000								
Total contributions	7,750,900	6,156,892	6,995,290	6,190,000	3,835,970	7,000,000	7,000,000	8,500,000	8,500,000
Total expenitures	36,961,427	35,791,853	39,186,290	37,407,410	44,198,364	44,263,484	43,981,387	46,617,613	47,738,800
Excess of Revenue Over (Under) Expenditures	(148,303)	1,176,615	(2,586,220)	2,321,210	(1,308,534)	802,898	4,210,428	3,893,213	4,744,487
Fund Balance - Beginning of year	15,248,531	15,100,228	16,276,843	13,690,623	16,011,833	14,703,299	15,506,197	19,716,625	23,609,838
Fund Balance - End of year	\$ 15,100,228 \$		6,276,843 \$ 13,690,623	\$ 16,011,833	\$ 14,703,299	\$ 15,506,197	\$ 15,506,197 \$ 19,716,625 \$ 23,609,838	\$ 23,609,838	\$ 28,354,325

Major and Local Street Funds Assumptions

Major Street Fund

This forecast analyzes the actual results from 2018-2019 through 2021-2022 and the City's adopted budget for 2022-2023 with inflationary increases for the years 2023-2024 through 2026-2027. Exceptions to this method are noted below:

Revenue

State Grants and Distributions

The estimates for the road funding have been provided by the Michigan Department of Transportation (MDOT).

In fiscal year 2018-2019, the City received approximately \$230,000 in additional road funding beyond the Act 51 funding for road maintenance, however, no additional amount has been budgeted for future years as there is no certainty this program will continue.

Special Assessments

Special assessment revenue for fiscal years 2025-2026 and 2026-2027 are for improvements made on Wimbleton.

Interfund Transfers

Interfund transfers are forecasted in an amount needed to provide adequate funding for projected road improvements and maintenance.

Interest Income

The forecast assumes investment return of 1.75 percent for 2023-2024 with a slight improvement to 3.00 percent in 2026-2027. Interest income can fluctuate between years due to unrealized market gains and losses on investments. In addition, special assessment interest has also been projected as unimproved streets are completed.

Expenditures

Street Cleaning

The forecast projects that catch basin cleaning will be scheduled every other year.

Street Trees

Increase in costs for street trees is due to projected increase in contractual costs and cost of trees.

Traffic Controls

Fiscal year 2022-2023 increase includes \$551,540 in traffic signal improvements at Maple/Elm/Poppleton, Adams/Derby, and Brown/Southfield. 2023-2024 improvements include \$180,000 for Maple/Adams.

Capital Outlay

Below is a list of planned projects with an estimated cost equal to or greater than \$200,000.

2022-2023	S. Old Woodward Ave Brown St. to Landon St.	\$3,343,000
	Pierce – 14 Mile to E. Brown	\$810,000
	E. Brown – Old Woodward to Woodward	\$450,000
	Cranbrook – 14 Mile to Midvale	\$623,500
2023-2024	Redding – Lakepark to Woodward	\$1,100,000
	S. Eton Rd. – Yosemite to 14 Mile	\$2,640,000
	Oakland Blvd – N Old Woodward to Woodward Ave	\$330,000
2024-2025	Wimbleton – Woodward to Oxford	\$630,000
	N. Adams Resurfacing- Madison to N City Limits	\$1,530,000
	Willits/Bates – Warren Ct to Old Woodward	\$410,000
	E. Maple (Patching)	\$250,000
2025-2026	N. Old Woodward – Oak to Woodward	\$670,000
	Adams Resurfacing – Woodward to Maple	\$1,050,000
	Wimbleton – Oxford to Adams	\$790,000
	Derby Bridge Reconstruction	\$1,200,000
2026-2027	Adams Resurfacing – Madison to Maple	\$470,000
	14 Mile (RCOC) – Southfield to Greenfield	\$250,000
	E. Lincoln – Woodward to Dead End	\$1,380,000

Local Street Fund

This forecast analyzes the actual results from 2018-2019 through 2021-2022 and the City's adopted budget for 2022-2023 with inflationary increases for the years 2023-2024 through 2026-2027. Exceptions to this method are noted below:

Revenue

State Grants and Distributions

The estimates for the road funding have been provided by the Michigan Department of Transportation (MDOT). The estimates for the road funding have been provided by the Michigan Department of Transportation.

Special Assessments

Special assessment revenue for fiscal years 2022-2023 and 2024-2025 include assessments for cape seal and unimproved streets.

Interfund Transfers

Interfund transfers are forecasted in an amount needed to provide adequate funding for projected road improvements and maintenance.

Interest Income

The forecast assumes investment return of 1.75 percent for 2023-2024 with a slight improvement to 3.00 percent in 2026-2027. Interest income can fluctuate between years due to unrealized market gains and losses on investments. In addition, special assessment interest has also been projected as unimproved streets are completed.

Expenditures

Maintenance of Streets and Bridges

Cape seal maintenance is expected in fiscal years 2022-2023 through 2025-2026 at approximately \$350,000 per year. Also, asphalt maintenance is scheduled to occur in each fiscal year from 2023-2024 through 2026-2027 ranging from \$500,000 - \$1,000,000 each year.

Street Cleaning

The forecast projects that catch basin cleaning will continue to be scheduled every other year.

Capital Outlay

Below is a list of planned projects with an estimated cost equal to or greater than \$200,000.

2022-2023	Westwood/Oak/Raynale – Oak to Raynale	\$220,000
2023-2024	Edgewood – Lincoln to Southfield	\$680,000
	Fairview – Chesterfield to Dead End	\$330,000
2024-2025	Bird – Pierce to Cummings	\$1,050,000
2025-2026	Merrill – S. Bates to Southfield	\$630,000
	Bird – Cummings to Woodward	\$600,000
	Abbey – Wimbleton to Oxford	\$500,000
2026-2027	Westwood/Glenhurst	\$760,000
	Windemere – N. Eton to St. Andrews	\$1,300,000
	Pembroke – N. Eton to Edinborough	\$660,000
	Abbey/Henley/Oxford – Oxford to Warwick	\$920,000
	Fairway – W. of Pleasant to Northlawn	\$460,000

City of Birmingham Major Street Fund Historic and Estimated Financial Operations

	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	Estima: 2023-2024	Estimated Future Operations 2024 2024-2025 2025	rations 2025-2026	2026-2027
State grants and distributions Special assessment collections	\$ 1,621,239 82,844	\$ 1,453,560	\$ 1,599,135 2,817	\$ 1,767,459	\$ 1,817,791	\$ 1,841,944	\$ 1,882,712	\$ 1,920,367	\$ 1,958,774
Federal grants	:) ' Î)	: ĵ)	,	,	•)
Local sources	,	125,291	,	,	,	,	,	,	,
Interest and rent	79,877	159,112	2,150	(156, 180)	38,590	35,177	36,150	44,294	74,610
Other	200	•	3,500	13,091	•	•	•	•	
Transfers from General Fund	2,579,900	2,746,000	2,000,000	4,100,000	1,500,000	3,500,000	3,500,000	4,000,000	2,500,000
Total revenue	4,364,360	4,490,821	3,607,602	5,724,820	3,356,381	5,377,121	5,418,862	6,125,311	4,776,484
Expenditures									
Maintenance of streets and bridges	447,929	282,709	253,739	275,327	352,520	352,461	362,244	370,771	379,539
Street cleaning	140,810	156,856	163,818	195,854	262,990	194,906	281,275	202,822	297,720
Street trees	242,128	217,301	248,368	340,129	376,420	390,267	398,989	407,130	415,445
Traffic controls	690,745	403,867	704,832	281,172	901,040	549,089	377,125	385,243	393,546
Snow and ice removal	209,099	243,192	198,183	185,520	273,550	280,488	284,629	290,373	296,257
Administrative	18,997	20,488	20,901	20,061	19,640	20,252	20,830	21,424	22,036
Capital outlay - Engineering and construction of roads and bridges	810,999	1,679,902	2,831,158	2,054,391	5,696,030	4,764,116	3,315,382	4,868,182	2,511,046
Total expenditures	2,560,707	3,004,315	4,420,999	3,352,454	7,882,190	6,551,579	5,040,474	6,545,945	4,315,589
Excess of Revenue Over (Under)	1 803 653	1 486 506	(813 307)	998 028 0	(4 525 800)	(1 17/1 / 58)	378 388	(420 634)	460.895
Experiorings	1,000,000	,460,000	(165,510)	2,372,300	(4,72,003)	(1,1,4,400)	0,000	(450,034)	100,033
Fund Balance - Beginning of year	1,732,911	3,536,564	5,023,070	4,209,673	6,582,039	2,056,230	881,772	1,260,160	839,526
Fund Balance - End of year	\$ 3,536,564	\$5,023,070	\$ 4,209,673	\$ 6,582,039	\$ 2,056,230	\$ 881,772	\$ 1,260,160	\$ 839,526	\$ 1,300,421

See accompanying summaries of significant assumptions and accounting policies.

City of Birmingham Local Street Fund Historic and Estimated Financial Operations

Water and Sewer Funds Assumptions

This forecast analyzes the actual results from 2018-2019 through 2021-2022 and the City's adopted budget for 2022-2023 with inflationary increases for the years 2023-2024 through 2026-2027. Water volumes are based on a 5 year running average. Exceptions to this method are noted below:

Water Fund

Water Purchase Cost

The forecast assumes a 4 percent increase in the cost of water for 2022-2023 through 2026-2027. Water volumes are projected to remain relatively constant.

Operations and Maintenance

Included in this amount is lead service line abatement in the amount of \$1,620,000 for fiscal year 2022-2023, \$1,060,000 for fiscal year 2023-2024, and \$789,891 for fiscal year 2025-2026. The abatements will be funded by \$1,969,891 in American Rescue Plan Act funds and \$1,500,000 in property taxes.

Capital Outlay

The forecast is based on estimates prepared by the City Engineer for years 2022-2023 through 2026-2027. These improvements will be made in conjunction with road improvements and will be partially funded by property taxes from 2022-2023 through 2024-2025.

Interest Income

The forecast assumes investment return of 1.75 percent for 2023-2024 and gradually increasing to 3 percent through 2026-2027. Interest income can fluctuate between years due to unrealized market gains and losses on investments.

Property Taxes

Property tax revenue is distributed to the Water Fund for capital improvements associated with road projects and to partially fund lead service line abatement.

Federal Grants

The forecast includes \$2,240,000 in American Rescue Plan Act grants which are anticipated to be spent between fiscal years 2021-2022, 2022-2023, 2023-2024, and 2024-2025.

Transfers from Other Funds

The \$500,000 in 2019-2020 from the General Fund was for capital improvements associated with the Maple Road project.

Capital Outlay Not Included in Net Cost of Services

This line represents the cost of capital outlay and lead service line replacement included in the total costs above less property tax and grant revenue. This net cost is not factored into calculating the user rate.

Average User Rate

The higher than normal rate increases are the result of a systematic reduction in the use of property taxes to fund water main improvements.

Sewer Fund

Sewage Disposal Cost

The forecast assumes a 3 percent increase in the sanitary sewage disposal costs for the Evergreen-Farmington and George W. Kuhn Sewage Disposal Districts.

Stormwater Disposal Costs

The forecast assumes a 3 percent increase in stormwater disposal costs for the Evergreen-Farmington and George W. Kuhn Sewage Disposal Districts.

Operations and Maintenance

In fiscal year 2018-2019 and 2019-2020, the City received a stormwater, asset management, and wastewater grant. That grant involved studying the City's systems and preparing a report which was done by an outside engineering firm.

Capital Outlay

The forecast uses estimates prepared by the City Engineer for years 2022-2023 through 2026-2027. These improvements will be made in conjunction with road improvements and will be funded by the reserves of the system.

Interest Income

The forecast assumes investment return of 1.75 percent for 2023-2024 and gradually increasing to 3 percent through 2026-2027. Interest income can fluctuate between years due to unrealized market gains and losses on investments.

Debt Service Payments

Debt service payments are based on current debt schedules for 2022-2023 through 2026-2027.

Property Taxes

Property tax revenue is distributed to the Sewer Fund for sewer-related debt payments.

Transfers from Other Funds

The transfer from the General Fund made in 2018-2019 represents a reimbursement of settlement costs associated with the Wolf vs City of Birmingham lawsuit.

Capital Outlay Not Included in Net Cost of Services

This line represents the cost of capital outlay which is not included in the user rate. The sewer rate includes \$700,000 for capital improvements in 2022-2023, \$800,000 in 2023-2024, \$900,000 in 2024-2025, \$1,000,000 in 2025-2026, and \$1,100,000 in 2026-2027.

City of Birmingham, Michigan Water Fund Historic and Estimated Financial Operations

	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	Estimat 2023-2024	Estimated Future Operations 2024 2024-2025 2025	rations 2025-2026	2026-2027
Key Operating Data: Water sold Water purchased Average unit cost of water purchased	797,789 853,610 \$	770,748 856,475 \$ 2.31	821,128 894,885 \$ 2.30	743,493 818,454 \$ 2.41	826,200 890,868 \$ 2.45	806,100 869,146 \$ 2.56	806,100 869,146 \$ 2.66	806,100 869,146 \$ 2.76	806,100 869,146 \$ 2.86
Cost of Services Cost of water Depreciation Operation and maintenance General and administrative Capital outlay	\$ 1,986,553 835,681 1,137,442 206,343 1,487,626	\$ 1,975,461 859,855 1,235,465 213,344 987,998	\$ 2,054,651 908,587 1,850,791 216,531 1,781,454	\$1,970,910 923,955 2,532,501 205,091 678,850	\$ 2,179,900 994,890 3,285,660 218,770 2,915,000	\$ 2,224,250 1,070,064 2,690,607 223,337 3,007,000	\$ 2,308,850 1,119,464 2,474,158 233,586 1,968,000	\$ 2,396,970 1,179,439 1,698,904 240,036 2,399,000	\$ 2,488,670 1,270,089 1,737,488 241,852 3,626,000
Total Cost of Services	5,653,645	5,272,123	6,812,014	6,311,307	9,594,220	9,215,258	8,104,058	7,914,349	9,364,099
Other Income Interest Property taxes Federal Grants Flat rate meter charge and other Transfer from other funds	110,584 752,306 - 754,841	163,284 998,538 - 647,103 500,000	3,141 1,498,003 - 704,255	(183,297) 1,297,527 277,852 664,479	48,240 1,100,000 1,120,000 729,000	107,403 900,000 560,000 719,500	129,254 700,000 289,891 726,300	157,040 - 728,154	150,684 - 730,064
Total Other Income	1,617,731	2,308,925	2,205,399	2,056,561	2,997,240	2,286,903	1,845,445	885,194	880,748
Less: Capital Outlay and Lead Replacement Costs Not Included in Net Cost of Services	ent Costs				(1,915,000)	(2,007,000)	(968,000)	(1,399,000)	(2,426,000)
Net Cost of Services	\$ 4,035,914	\$ 2,963,198	\$ 4,606,615	\$ 4,254,746	\$ 4,681,980	\$ 4,921,355	\$ 5,290,613	\$ 5,630,155	\$ 6,057,351
Average User Charge					\$ 5.67	\$ 6.11	\$ 6.56	\$ 6.98	\$ 7.51
Average Rate Increase						%92.2	7.36%	6.40%	7.59%

See accompanying summaries of significant assumptions.

City of Birmingham, Michigan Sewer Fund Historic and Estimated Financial Operations

	2018-2019	Actual 2019-2020	ual 2020-2021	2021-2022	2022-2023	Estimat 2023-2024	Estimated Future Operations -2024 2025	rations 2025-2026	2026-2027
Key Operating data: Water sold Water purchased Average unit cost of sewage disposal	797,789 853,610 \$ 4.33	770,748 856,475 \$ 4.52	821,128 894,885 \$ 4.59	743,493 818,454 \$ 5.23	826,200 890,868 \$ 5.15	806,100 869,146 \$ 5.36	806,100 869,146 \$ 5.53	806,100 869,146 \$ 5.69	806,100 869,146 \$ 5.87
Cost of Services Sanitary sewage disposal costs Storm water costs Depreciation and amortization Debt service - including principal Operation and maintenance General and administrative Capital outlay	\$ 3,692,752 2,522,409 988,253 1,623,283 931,169 232,159	\$ 3,869,263 2,599,432 1,012,947 1,681,694 944,343 247,382 852,432	\$ 4,109,306 2,752,743 1,063,765 1,689,379 458,505 251,643 1,952,702	\$ 4,277,198 2,887,023 1,101,523 396,059 715,119 238,274 2,402,023	\$ 4,591,140 3,044,190 1,160,110 318,120 1,220,460 243,530 4,364,000	\$ 4,661,621 3,104,570 1,223,035 315,230 1,125,600 251,755 2,517,000	\$ 4,802,757 3,186,759 1,269,985 33,055 1,165,624 259,231 1,878,000	\$ 4,948,127 3,273,635 1,333,710 33,068 1,199,316 266,916 2,549,000	\$ 5,097,859 3,363,115 1,410,485 28,814 1,287,820 274,657 3,071,000
Total Cost of Services	12,129,782	11,207,493	12,278,043	12,017,219	14,941,550	13,198,811	12,595,411	13,603,772	14,533,750
Other Income Interest Property taxes Storm water charge State grant Other Transfers from other funds	127,705 1,630,670 2,540,512 777,507 215,239 775,000	179,076 1,687,430 2,624,333 592,990 71,729	5,705 1,688,738 2,769,011 - 38,514	(149,795) 396,579 2,910,903 - 164,125	59,030 318,120 3,044,190 70,000	63,190 315,230 3,104,570 70,000	38,972 33,055 3,186,759 70,000	46,054 33,068 3,273,635 70,000	31,041 28,744 3,363,115 - 70,070
Total Other Income	6,066,633	5,155,558	4,501,968	3,321,812	3,491,340	3,552,990	3,328,786	3,422,757	3,492,970
Less: Capital Outlay Not Included in Net Cost of Services					(3,664,000)	(1,717,000)	(978,000)	(1,549,000)	(1,971,000)
Net Cost of Services	\$ 6,063,149	\$ 6,051,935	\$ 7,776,075	\$ 8,695,407	\$ 7,786,210	\$ 7,928,821	\$ 8,288,625	\$ 8,632,015	\$ 9,069,780
Average User Charge					\$ 9.42	\$ 9.84	\$ 10.28	\$ 10.71	\$ 11.25
Average Rate Increase/Decrease						4.46%	4.47%	4.18%	5.04%

See accompanying summaries of significant assumptions.

Part 1 - History of actual property tax levies:

	<u>2018-2019</u>	<u>2019-2020</u>	2020-2021	2021-2022	2022-2023
History of Form L-4025, Assessor's Report of Taxable Value New property additions Property losses Increases in existing property TV (imputed; includes both uncapping and Headlee inflation	65,325,894 (14,272,588)	2,359,367,180 63,886,305 (13,118,053)	2,497,255,420 75,634,670 (11,573,438)	2,638,284,320 69,047,712 (13,050,235)	2,763,363,580 66,043,930 (10,222,270)
increases) Current year taxable value	87,969,464	87,119,988	76,967,668	69,081,783	<u>142,197,490</u>
	2.359.367.180	2.497.255.420	2.638.284.320	2.763.363.580	2.961.382.730
Headlee Inflation rate Actual increase on existing properties Total change in Taxable Value Headlee reduction fraction	0.90%	2.40%	1.90%	1.40%	3.30%
	3.07%	1.31%	1.19%	1.23%	1.86%
	6.26%	5.84%	5.65%	4.74%	7.17%
	0.9703	0.9873	0.9884	0.9880	0.9823

Part 2 - Projection of Future property taxes:

Fiscal year ended June 30,	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027
Assumed rate of:					
New property additions	2.39%	2.00%	2.00%	2.00%	2.00%
Property losses	0.37%	0.50%	0.50%	0.50%	0.50%
Headlee Inflation rate multiplier	3.30%	5.00%	4.00%	2.50%	2.50%
Projected actual change in TV of existing property	1.86%	1.50%	0.50%	0.50%	0.50%
Total change in Taxable Value	7.17%	7.98%	5.98%	4.49%	4.49%
Projected taxable value:					
Beginning value	2,763,363,580	2,961,382,730	3,197,553,003	3,388,766,673	3,540,837,577
New property additions	66,043,930	59,227,655	63,951,060	67,775,333	70,816,752
Property losses	(10,222,270)	(14,806,914)	(15,987,765)	(16,943,833)	(17,704,188)
Market value adjustments (including inflation)	142,197,490	191,749,532	143,250,375	101,239,404	105,782,523
Taxable value	2,961,382,730	3,197,553,003	3,388,766,673	3,540,837,577	3,699,732,664
Headlee rollback factor	0.9823	1.0000	0.9952	0.9951	0.9951
Less: Tax Incremental Taxable Value	16,773,250	16,665,910	18,217,550	23,649,860	14,748,760
Part 3 - Millage rates					
Operating - General Fund	9.0104	8.1675	8.4424	8.2567	8.3147
Road - General Fund	1.2735	2.2006	2.0768	2.4167	2.3067
subtotal General Fund	10.2839	10.3681	10.5192	10.6734	10.6214
George W. Kuhn Drain	0.1080	0.0991	0.0098	0.0094	0.0078
Water Fund	0.3736	0.2829	0.2077	0.0000	0.0000
subtotal City Operating Levy	10.7655	10.7501	10.7367	10.6828	10.6292
Library Tax	1.3142	1.3143	1.3079	1.3015	1.1000
Refuse	0.7641	0.7384	0.7286	0.7302	0.7293
Debt	0.5104	0.5137	0.2335	0.2190	0.2240
Total Millage Rate	13.3542	13.3165	13.0067	12.9335	12.6825
Part 4 - Amount of property tax levy:					
Operating - General Fund	\$26,532,110	\$25,979,900	\$28,455,520	\$29,040,360	\$30,639,540
Road - General Fund	3,750,000	7,000,000	7,000,000	8,500,000	8,500,000
subtotal General Fund	30,282,110	32,979,900	35,455,520	37,540,360	39,139,540
George W. Kuhn Drain	318,120	315,230	33,055	33,068	28,814
Water Fund	1,100,000	900,000	700,000	-	<u>- </u>
subtotal City Operating Levy	31,700,230	34,195,130	36,188,575	37,573,428	39,168,354
Library Tax	3,869,810	4,180,640	4,408,340	4,577,620	4,053,480
Refuse	2,250,000	2,348,860	2,455,630	2,568,230	2,687,420
Debt	1,511,490	1,645,172	792,322	776,622	829,785
Total property taxes levied	\$ 39,331,530	\$ 42,369,802	\$ 43,844,867	\$ 45,495,900	\$ 46,739,039

See accompanying summary of significant assumptions.

PROPERTY TAX ASSUMPTIONS

Appendix A illustrates the process used to estimate the property tax revenue.

Part 1 includes the last five years of actual data, from the Assessor's Report of Taxable Values (Form L-4025). Parts 2 through 4 represent the projection of future property tax values, millage rates, and dollars levied. The 2022 tax billing is already final (billed July 1, 2022); key assumptions for 2023-2024 through 2026-2027 on a line-by-line basis are as follows:

- a. New property additions are assumed to increase by 2 percent per year and losses are assumed to be .5 percent per year based on a 5-year average.
- b. Property losses, which usually represents removal of buildings, is forecasted to remain within historic values of .5 percent of taxable value.
- c. Headlee inflation rate multiplier is based on national inflation indexes. Based on these indexes, the inflation rate for 2023-2024 will be 7.9 percent, however, due to Proposal A, the rate will be capped to 5 percent. While inflation historically has been bound to the 1.5 to 2.5 percent range, with 2022-2023 increasing to 3.3%, the forecast projects an annual inflation rate of 5 percent for 2023-2024 and 4 percent for 2024-2025, while decreasing to a normalized rate of 2.5 percent for fiscal years 2025-2026 and 2026-2027. This is due to pandemic-related supply chain challenges as well as the conflict in the Ukraine, both which will take some time to balance back out.
- d. The projected actual change in taxable values of existing properties for 2023-2024 of 1.5 percent is projected to be near the historic range. This number is projected to be .5 percent in the remaining years of the forecast due to a slow down of homes for sale resulting from high interest rates and potential decreases to taxable values as a result of tax appeals as home values may decrease slightly. Note that this index represents the net change in valuation for all properties that existed in the previous year; therefore, it includes two components: (1) uncapping of properties that are transferred or sold; and (2) any reductions in market value that cause SEV (50 percent of market value) to go lower than the TV. While market value decreases may occur, the impact on taxable value is limited because of Proposal A (please see SEV vs Taxable Value Chart). Taxable values are then calculated based on the above three factors.
- e. Total change in taxable value is the product of a-c above and results in projected taxable value changes of 8 percent in 2023-2024, 6 percent in 2024-2025 and approximately 4.5 percent in fiscal years 2025-2026 through 2026-2027.
- f. Millage rates are set as required to achieve the amount of property tax levy required in Part 4. Specifically:
 - 1. The millage rate for the City operating levy is assumed to decrease annually in order to maintain at least a .3 mill difference between the Headlee maximum and the operating levy. Also included in the overall City operating levy is funding for road improvements, debt service payments for the George W. Kuhn retention treatment facility bonds, and water main infrastructure and lead service line replacement funding.
 - 2. The library tax levy for 2022-2023 is at the 1.3142 maximum rate and decreases slightly for 2 years to fund phase 3 of library renovations and returning to their normal millage in the final year of the forecast.

- 3. The millage rate for the refuse levy is expected to decrease in each year of the forecast, except for fiscal year 2025-2026.
- 4. The debt millage rate is expected to increase slightly in fiscal year 2023-2024 due to scheduled debt payments. In fiscal year 2024-2025, the debt levy decreases significantly due to the retirement of a portion of the 2016 Refunding Bonds (previously, the 2002 park bonds). An estimate for the next park bond series has been included in the debt levy starting in fiscal year 2024-2025.
- g. Property tax millage rates are limited by City Charter and Headlee Amendment as follows:

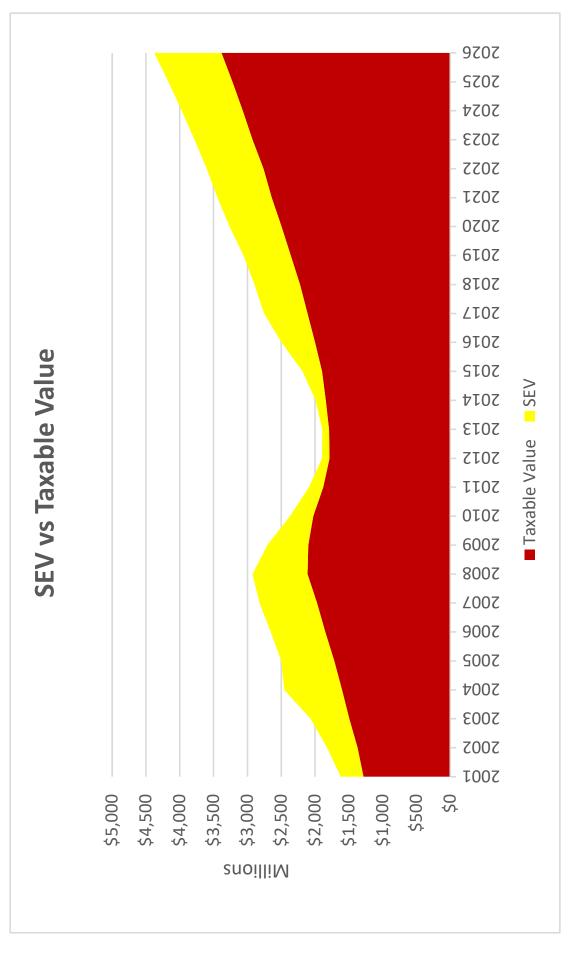
As of Fiscal Year 2022-2023

Tax Levy	City Charter Limit	Headlee Amendment Limit
City Operating Levy	20.0000	11.0901
Library	1.7500	1.3143
Refuse	3.0000	1.6630

All tax levies under this forecast are projected to be at or under the Headlee limit in the future.

h. The City considered the effects of tax incremental financing on property tax revenue in the forecast. The City uses tax incremental financing as a tool to encourage redevelopment of properties that would otherwise likely not be redeveloped. Tax incremental financing is primarily used to reimburse developers who have removed environmental contamination from their property in the course of redevelopment.

See accompanying summaries of significant assumptions and accounting policies.



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